Marginal cost estimation for level crossing accidents: Evidence from the Swedish railways 2000-2008

Lina Jonsson – Swedish National Road and Transport Research Institute (VTI)

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Keywords: Railway; Marginal Cost Estimation; Level Crossing Accidents

JEL Codes: D62, R41, H23
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1. Introduction

Rail is in general a very safe transport mode but collisions between road users and trains at level crossings are still a problem due to the often severe outcome of the accidents. During the years 2004-2008, 79 level crossing accidents occurred on the Swedish rail network, including accidents with pedestrians, leading to 42 fatalities and 42 severe injuries among the road users (SIKA, 2009b). Compared to the previous five year period, 1999-2003, both the number of accidents and number of fatalities and severe injuries have increased in Sweden. This is not unique for Sweden, according to Evans (2011) no decline in the number of fatal accidents and fatalities at level crossings can be seen in recent decades in Great Britain.

Marginal cost pricing is an important keystone in Swedish transport policy. The infrastructure charge made by the Swedish Transport Administration to the train operators includes a component for rail-road level crossing accidents that should be based on the marginal cost principle. This means that the train operators should be charged with the expected cost due to level crossing accidents that results from driving one more train on the line. The cost of interest here is the cost that without a charge completely falls on the road users or the rest of society and is therefore external to the train operators. Charging the operators for this external marginal cost even though they don’t legally bear the responsibility for the accidents is a way of internalizing the effect that train traffic has on the accident risk of the road users.

Our focus lies in estimating the marginal cost associated with rail-road level crossing accidents, i.e. how much will the expected accident cost due to collisions between trains and road vehicles at a given crossing change when one more train passes the crossing? The expected accident cost depends on both the relationship between train volume and accident risk and the expected cost per accident. The relevant accident cost is the cost that falls on the road users and is taken from the official Swedish values.
of fatalities and injuries used in cost benefit analysis (SIKA, 2009c).

Apart from Sweden, few if any other countries include the external marginal (level crossing) accident cost in the infrastructure charge for railway traffic. Studies on the relationship between train traffic and accident risk for road users at level crossings are therefore rare.

2. Marginal cost charging and level crossing accidents

Accidents between road vehicles and trains at level crossings are almost always caused by some kind of misbehaviour from the road user. Either by approaching the crossing at high speed and thereby not observing flashing lights or closing barriers or even by intentionally disregarding warning signs. It might therefore seem remarkable to put a charge on the train operators that internalizes the costs that otherwise are completely borne by the road users.

A theoretical motivation for using marginal cost based charges can be found in the accident and law literature on how liabilities and costs should be split between involved parties to achieve optimal risk reduction at lowest cost presented in Shavell (2004). Accidents between road users and trains at level crossings are bilateral as the actions in the form of care taking and the activity level of both the road user and the train affect the accident risk. Even though it is impossible for a train to take any action to avoid a crash when approaching a crossing with a car standing on the track (due to the long stopping distance), the level of activity, i.e. the number of times a train passes a crossing, does affect the accident risk. For the road user both the amount of care taking when crossing the railway and the number of times he crosses the railway (the activity level) affect the accident risk.

There are two major rules of accident liability. Strict liability implies that the injurer is liable for the harm he causes regardless of whether he was negligent or not. Under the negligence rule on the other hand the injurer is only liable if his level of care is below some minimum standard specified by the court. As Shavell (2004) shows the rules of liability affect both the behaviour and chosen activity level of the
injurer and the victim but no liability rule, neither strict liability nor negligence, will in itself lead to an optimal level of activity for both parties in bilateral accidents. A condition for an optimal choice of activity level of both parties is that they both bear the accident losses. The charges that the train operators pay in Sweden for the expected increase in accident costs for road users due to level crossing accidents is one way to make both the train operators and the road users pay for the accident losses that their use of infrastructure results in. The largest part of the losses from a level crossing accident comes from injuries of the passengers in the road vehicle and material damage to the road vehicle. These are borne by the road user and the rest of society when it comes to health care. By charging marginal cost based charges the train operators will also take into account the effect on the accident risk from train traffic. In this way, both parties, the train operator and the road user, each face the full accident consequences from level crossing accidents and will therefore both choose the optimal level of traffic.

3. Data

The information on crossings, traffic and accidents is all obtained from the Swedish Transport Administration. The information on traffic volume (no of trains) is collected on a yearly basis and is an average over the whole track section. The number of track sections varies over the years as sections are divided or merged, new sections open and some are closed. In total the dataset consists of 241 different tracks sections from 1999 to 2008 while the numbers used in the analysis, sections with information on both traffic and existing crossings are only 208. The length of the track sections varies from less than one km to over 213 km and the number of crossings at each section varies from only one or two to over 200 crossings. Also the amount of traffic on each section varies substantially as shown in Figure 1. The distribution is skewed with a median value at 5 696 train passages but with a few crossings with more than 100 000 passing trains per year.

The Swedish Transport Administration has a comprehensive dataset over existing crossings with
Figure 1: Traffic volume distribution

![Traffic volume distribution graph]

information on warning devices, speed limit for the trains, and the type of road crossing the railway that we have been able to utilize for 2008. But to gain information back in time on crossings that have been removed or changed is harder and the comprehensive dataset has for the years 2002-2007 been supplemented with information from inspections of crossings. This data is further supplemented by information from 2000 and 2004 that comes from a former analysis over accidents on road rail level crossings presented in Lindberg (2006).

The data on crossings used in the analysis covers 9 years. During this period some crossings have been closed, others reconstructed with a new type of warning device while also some new crossings have been built. This means that our dataset is an unbalanced panel but the variation over time within the same crossing when it comes to traffic and warning devices is very small compared to the variation between crossings.

The crossings are divided into four categories based on warning device: full barriers, half barriers, light/sound and unprotected/crossings with crossbucks. Full barriers are barriers that close both the
Table 1: No. of crossing 2000-2008

<table>
<thead>
<tr>
<th>Year</th>
<th>Full barriers</th>
<th>Half barriers</th>
<th>Lights/sound</th>
<th>Unprotected</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>2000</td>
<td>1 178</td>
<td>(3)</td>
<td>1 003</td>
<td>691</td>
<td>5 638</td>
</tr>
<tr>
<td>2001</td>
<td>1 066</td>
<td>943</td>
<td>(1)</td>
<td>593</td>
<td>4 513</td>
</tr>
<tr>
<td>2002</td>
<td>1 114</td>
<td>979</td>
<td>(2)</td>
<td>620</td>
<td>4 675</td>
</tr>
<tr>
<td>2003</td>
<td>1 120</td>
<td>(2)</td>
<td>982</td>
<td>(1)</td>
<td>606</td>
</tr>
<tr>
<td>2004</td>
<td>1 202</td>
<td>(4)</td>
<td>1 032</td>
<td>(3)</td>
<td>627</td>
</tr>
<tr>
<td>2005</td>
<td>1 213</td>
<td>(1)</td>
<td>1 046</td>
<td>(4)</td>
<td>667</td>
</tr>
<tr>
<td>2006</td>
<td>1 238</td>
<td>1 055</td>
<td>(4)</td>
<td>687</td>
<td>4 350</td>
</tr>
<tr>
<td>2007</td>
<td>1 249</td>
<td>(1)</td>
<td>1 060</td>
<td>(2)</td>
<td>682</td>
</tr>
<tr>
<td>2008</td>
<td>1 291</td>
<td>1 062</td>
<td>682</td>
<td>(1)</td>
<td>4 337</td>
</tr>
</tbody>
</table>

Number of accidents in parenthesis

Approach side of the crossing and also the exit side while half barriers only close the road at the approach side. The category light/sound consists of crossings without barriers but with warning devices in the form of flashing lights and/or sound. The fourth category consists of passive crossings with neither barriers nor lights or sounds. Some of these crossings are equipped with crossbucks or other simple devices while others are totally unprotected. The common category is motivated by a former study (Cedersund, 2006) on Swedish level crossings showing that crossings with and without crossbucks are equally risky. Due to the fact that the Swedish Transport Administration doesn’t categorize accidents between pedestrians and trains as crossing accidents, footpath crossings are excluded from the analysis. This also means that the marginal cost estimated in the paper only covers accidents involving road vehicles, not pedestrians.

The information on accidents has been obtained from the Swedish Transport Administration. The accident record utilized for the analysis consists of information on level crossing accidents involving road vehicles. A description of the accident including the location is included in the record but some detective work has been required to be able to connect all the accidents to the exact crossing. For each accident the injuries, categorized as light injuries, severe injuries and fatalities, are also noted. Only accidents leading to personal injuries are included in the analysis.
4. Modelling the accident probability

Count regression models like the Poisson model or the negative binomial model are natural choices when modelling the number of events during a given time period. In situations with a high proportion of zeros, their zero-inflated counterparts, the ZIP and ZINB are also applicable. The theoretical motivation behind the zero-inflated models is a dual-state process which implies that, in this case crossings, exist in two states - safe and unsafe. As discussed in Lord (2005) the excess zeros in crash data often arise from low exposure or an inappropriate selection of time/space scales and not an underlying dual-state process where some locations are totally safe. Lord (2005) therefore instead suggests a more careful selection of time/space scale for the analysis, improvements in the selection of explanatory variables, including unobserved heterogeneity effects into count regression models or applying small-area statistical methods to model motor vehicle crashes with datasets with a preponderance of zeros. Another choice of accident model is presented in Oh (2005) that models accidents at railway-highway crossings in Korea using a gamma probability count model that can deal with underdispersion as well as overdispersion.

But looking at our dataset, no accident at all occurs at most crossings during the 9 years covered by our data covers and only one crossing has more than one accident during the period. Instead of using a count model to model the number of accidents we model the probability that one (or several) accident(s) will occur at a given crossing during a certain time period, in this case a year, using the logit model.

\[ P(y = 1|X) = \frac{e^{X'\beta}}{1 + e^{X'\beta}} = \Lambda(X'\beta), \]  

(1)

The probability that an accident occurs at a crossing during a year is a function of the number of passing trains and crossing characteristics like protection device, sight distance, number of tracks and the crossing angle. Our dataset lacks many of the variables that should be included in a complete model but we at least have access to information on protection device and train passages. Most models in the
empirical literature on road-rail level crossing accidents from the Peabody Dimmick Formula in the 1940s onwards include the product of road and rail traffic (Austin, 2002). This is also true for the USDOT Accident Prediction Formula used by the U.S. Department of Transportation (Ogden, 2007). Our dataset lacks information on road traffic which precludes the use of this measure in the analysis. Instead, to capture the influence from road traffic, information on the type of road that crosses the railway is used as a proxy variable for road traffic flow, an approximation that has been shown to work well by Lindberg (2006) in a previous study using Swedish data. 

For each year from 2000 to 2008 we observe whether or not an accident occurs at an existing crossing. Our dependent variable is dichotomous, accident or no accident, and we have information on the type of warning device that the crossing is equipped with, the type of road that crosses the railway and the number of passing trains.

The fact that our dataset on crossings is a panel opens up for estimation methods that use the variation in accident risk, traffic and crossing characteristics within the same crossing over time to estimate the effect of traffic on the accident risk. The fixed effects estimator uses a time-invariant individual specific constant to get unbiased and consistent estimates even in the case of unobserved effects that are correlated with the regressors. The downside with the fixed effects estimator is that time-constant variables cannot be included and that the within-variation, the variation within the same crossing over time, is the only source behind the estimation of the effect of train traffic on the accident risk. In cases where the variation over time within the same crossing is very small compared to the variation between crossings the fixed effects estimator is not a suitable alternative. The random effects estimator uses both the variation within a crossing and the variation between crossings and is a good choice if it can be assumed that unobserved

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1A reviewer has raised concern that the road traffic flow might be correlated with the number of train passages and thereby inflate the train traffic estimate. This effect might exist if areas with a lot of road traffic (given road class) also have many train passages. For a small minority of crossings we have access to road traffic data from the 1990s and for these crossings (976) the correlation (within road class) between road traffic and train passages from 2000 has been checked. The correlations are positive but rather small and insignificant, from 0.02 to 0.2.
individual specific effects are uncorrelated with the regressors. If the variation within a crossing over
time is very small the random effects estimator approaches the pooled estimator.

In our dataset the variation over time within the same crossing when it comes to train passages is very
small. The fixed-effects estimator is therefore not an appropriate choice. The estimation of a random
effects logit model shows that the within-variation is insignificant, i.e. the variation over time within
the same crossing is so small that it cannot help explain the variation in accident probability. Due to
this fact the models in the paper are estimated with a pooled logit with clustered robust standard errors
where each cluster consists of one crossing. The panel character of our dataset will therefore not add
any additional value to our study.

5. Results

5.1. Model specification

The focus of our study lies in estimating the effect of train traffic on the accident risk. This effect might
vary depending on other crossing characteristics like type of protection and it might also vary depending
on the existing traffic volume. A hypothesis is that more frequent traffic increases the probability of an
accident by increasing the number of occasions when a train can collide with a road vehicle. In other
words, the exposure will increase with the traffic volume of both trains and road vehicles. The speed of
both the trains and the road vehicles also influences the accident risk. At the same time, a crossing with
more frequent train traffic will induce safer behaviour from the road users that reduces the probability
of an accident. This latter effect due to changed behaviour among the road users could in some traffic
situations override the effect from more collision occasions. In that case the accident probability would
fall with the number of passing trains and the marginal cost would be negative. But safer behaviour
is not without cost. This risk-reducing behaviour in the form of speed reduction or the extra anxiety
that the road user feels when passing a crossing that is perceived as unsafe should be included in a full
measure of the accident cost. Unfortunately, it is impossible or at least very hard to observe this risk-
reducing behaviour and our measure of the accident externality from train traffic therefore only includes the estimated effect on the accident probability and not the increase in accident avoidance costs for the road users. A level crossing accident may also lead to costs in the form of time delays for both train users and road users. This cost is not included in our estimates.

Theory gives us no direct guidance when it comes to model specification. Three natural choices are to estimate the accident probability as a:

i, linear function of train passages (Q)

\[ P(y = 1|X, Q) = \Lambda(X'\beta + \delta Q), \]  

(2)

ii, function including a quadratic term to capture increasing/decreasing effects

\[ P(y = 1|X, Q) = \Lambda(X'\beta + \delta Q + \gamma Q^2), \]  

(3)

iii, function of the natural logarithm of train passages

\[ P(y = 1|X, Q) = \Lambda(X'\beta + \eta \ln(Q)). \]  

(4)

The fact that the distribution of train passages is extremely skewed (see Figure 1) complicates the analysis. By taking the natural logarithm of train passages the variable becomes more symmetric as can be seen in Figure 2. Another way of reducing the problem with a few crossings with extremely high traffic volumes is to simply restrict the estimation to the crossings with more modest traffic volumes. Table 2 shows the result from three models estimated on both the full dataset and a dataset where the crossings with the 10% highest traffic volumes have been removed. In a logit model the marginal effect (dP/dQ) varies depending on the values of all independent variables. A general marginal effect has therefore been calculated by taking the mean of the crossing specific marginal effect. For comparison also the median is shown since the distribution of the marginal effect is skewed. It can be seen that the marginal effect varies substantially depending both on functional form, the sample used and also between the mean and the median.
Figure 2: Logarithm of Traffic volume distribution

Table 2: Marginal effect - different specifications

<table>
<thead>
<tr>
<th></th>
<th>Full dataset</th>
<th>Reduced dataset</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Linear Q</td>
<td>Incl. Q2</td>
</tr>
<tr>
<td>dP/dQ* mean</td>
<td>2.41·10⁻⁵</td>
<td>1.26·10⁻⁴</td>
</tr>
<tr>
<td>dP/dQ* median</td>
<td>1.43·10⁻⁸</td>
<td>6.13·10⁻⁸</td>
</tr>
<tr>
<td>AIC</td>
<td>1240.09</td>
<td>1224.21</td>
</tr>
<tr>
<td>BIC</td>
<td>1302.77</td>
<td>1295.85</td>
</tr>
<tr>
<td>N</td>
<td>57 216</td>
<td>57 216</td>
</tr>
</tbody>
</table>

* Mean/median of observation specific marginal effects
Excluding the crossings with the highest traffic volumes has a huge effect on the estimated marginal effects for the linear model while the effect on the estimates from the model with the logarithm of train passages is more modest. The Akaike Information Criteria (AIC) and the Bayesian Information Criteria (BIC) also point towards using the model with the logarithm of train passages compared to the model with train passages directly.

The choice of functional form influences how the predicted accident probabilities as well as the marginal effect vary over the traffic interval. Predicted accident probabilities and marginal effects for crossings with full barriers crossing a national/regional road and unprotected crossings crossing a private road for all three models using the full sample are shown in Figure 3. To make the graphs easier to read only predicted probabilities and marginal effects for traffic up to 50 000 passages/year are shown, thereby reducing the dataset by less than 1%.

The marginal effect of train passages on the accident probability varies in different ways over the traffic interval depending on functional form. Since the marginal cost is a direct function of the marginal effect this will have a large impact on the accident charge if the charge should vary depending on traffic volume. The model including a quadratic term gives a decreasing accident probability for high train volumes and thereby a negative marginal effect for crossings with high train volumes, something that is problematic from the view of charging the marginal cost to the train operators. For the model with logarithmic traffic the marginal effect as a function of train traffic is continuously decreasing but positive, as seen in Figure 3, which is reassuring given that the train volume influences the behaviour of the road users. Based on both the AIC/BIC results and the shape of the marginal effect the model with logarithmic traffic volume is used in the rest of the analysis. The fact that the model with the logarithm of train passages is preferred makes the reduction of the sample unnecessary. Regression results from this model are shown in Table 3. The logarithm of train passages (\( \ln(Q) \)) increases the accident probability and is highly significant. The road type variables are significant and with the expected signs where crossings
Figure 3: Predicted Accident Probabilities and Marginal Effects

Predicted Accident Probabilities

Full Barriers – National/Regional Road

Unprotected Crossing – Private Road

Marginal Effect

Full Barriers – National/Regional Road

Unprotected Crossing – Private Road
with streets/other roads and private roads have a lower accident probability than the reference category national/regional roads. Crossings with full and half barriers have a lower accident probability than the reference category crossings with lights/sound while the unprotected crossings has a (insignificantly) higher accident probability. Train speed probably also influences the accident probability and one way of capturing train speed is to distinguish between freight trains and passenger trains where freight trains in general are slower than passenger trains. Unfortunately we have not been able to separate the effect from different train types in the estimation.

5.2. Marginal effects and crossing characteristics

The marginal effect varies depending on crossing characteristics as well as the traffic volume. Table 4 shows calculated marginal effects from the model using the logarithm of train traffic on the full sample for crossing with different warning devices and road types. The marginal effects are calculated at mean traffic (7,982 train passages/year) for the sample. The safer the warning device the lower is the estimated marginal effect where the unprotected crossings have a marginal effect that is almost 7 times higher than the safest crossings with full barriers, given the same number of train passages. The road types seem to
work well as proxies for road traffic volume where the national and regional roads have a marginal effect that is around 20 times as high as the smallest roads (private roads).

Some crossing types are more common than others as can be seen in Table 5. There is a clear tendency that barriers are more common on crossings with road types with larger traffic volumes.

6. Marginal cost

The marginal cost per train passage can be calculated as the marginal effect multiplied by the expected accident cost. Since the marginal effect is crossing specific the marginal cost will also vary depending on traffic volume, warning device and type of road.

\[ MC = \frac{dP}{dQ} \times E(Cost), \]  

The accident cost relevant for the accident charge is the cost that without a charge will be external to the train operators. We have taken this cost to equal the cost that is due to injuries and fatalities among the road users involved in the accidents. For each crossing we have information on the number of fatalities, severe injuries and light injuries among the road users involved. The values for the injuries come from the official Swedish values used in cost benefit analysis and cover both material costs in the form of lost income and health care and the risk valuation, see Table 6.
Table 6: Accident cost

<table>
<thead>
<tr>
<th>Valuation (SEK)</th>
<th>Fatality</th>
<th>Severe Injury</th>
<th>Light Injury</th>
</tr>
</thead>
<tbody>
<tr>
<td>22 321 000</td>
<td>4 147 000</td>
<td>190 000</td>
<td></td>
</tr>
</tbody>
</table>

SEK 1 $\approx$ EUR 0.1

Table 7: Marginal cost per train passage for different crossings - mean traffic (SEK)

<table>
<thead>
<tr>
<th></th>
<th>Full barrier</th>
<th>Half barrier</th>
<th>Light/sound</th>
<th>Unprotected</th>
</tr>
</thead>
<tbody>
<tr>
<td>National/Regional</td>
<td>1.41</td>
<td>2.12</td>
<td>5.03</td>
<td>9.36</td>
</tr>
<tr>
<td>Street/other road</td>
<td>0.41</td>
<td>0.615</td>
<td>1.46</td>
<td>2.74</td>
</tr>
<tr>
<td>Private road</td>
<td>0.0707</td>
<td>0.106</td>
<td>0.254</td>
<td>0.476</td>
</tr>
</tbody>
</table>

SEK 1 $\approx$ EUR 0.1

The average accident cost for the accidents used in the analysis is SEK 12 084 635. No correlation can be seen between the accident cost and crossing characteristics. Table 7 shows marginal cost estimates per passage for different crossing types at mean traffic volumes (7 982 train passages/year).

7. Discussion

The part of the access charge that relates to level crossing accidents can be based on the marginal cost per train passage estimated in this study. An extremely differentiated charge can be set where the train operators are charged for every crossing passage depending on the characteristics of the crossing including the traffic volume. A more realistic approach is probably to instead calculate a charge per km that varies depending on track section.

The accident charge set by the Swedish Transport Administration is now a uniform charge per km independent on section of the rail network. A uniform charge per km can be calculated using the crossing specific calculated marginal cost weighted by the train traffic, i.e. crossings with a lot of train traffic will be given a heavier weight than the crossings on the part of the network that is sparsely used. Such a calculation gives an average marginal cost per train passage at SEK 1.13 in 2008.

According to official statistics (SIKA, 2000a) the Swedish state-owned rail network with traffic consisted of 9 830 route km and 8 054 level crossings including footpath crossings in 2008. Using these official numbers gives 0.82 level crossings per km and an accident charge per km at SEK 0.92. The
official numbers differ quite substantially from the numbers given by our data. Part of the difference in the number of crossings is due to our dataset excluding crossings with footpaths as collisions involving pedestrians are excluded from the accident record used for the analysis. In 2008, 531 crossings with footpaths existed on the state-owned rail network according to our data giving a total number of crossings including footpaths of 7,900. The discrepancy in route length is much larger and can be explained by the fact that our dataset over route length excludes many station areas, marshalling yards and also the part of the state-owned network managed by Inlandsbanan AB. Using the length of lines and number of crossings according to our dataset for the track sections where we have information on traffic instead gives 0.66 crossings per km and a marginal cost of 0.74 SEK/train km. This charge should be used for track sections excluding Inlandsbanan and not for station areas or marshalling yards. This charge also excludes crossings with footpaths. Instead calculating a charge per km based on the official length of lines and number of crossings less the number of footpaths according to our dataset gives a charge of 0.86 SEK/train km.

The accident charge today in Sweden due to level crossing accidents is set to 0.24 SEK/train km (Swedish Rail Administration, 2009) based on a similar study using accident records for 1995-2004 (Lindberg, 2006). The values presented in this paper would imply a substantial increase in the part of the accident charge that is due to level crossing accidents.

The disparity between our results and the results in Lindberg (2006) is mostly due to the choice of functional form. The marginal cost in Lindberg (2006) is based on an estimation of the accident probability using the number of train passages per se, not the logarithm of train passages. Estimating the linear model (eq. 1) instead of the loglinear model (eq. 3) on our dataset will result in a lower marginal effect and thereby a lower (weighted) marginal cost at 0.42 SEK/train passage. This gives a marginal cost per km at 0.28-0.34 SEK/train km, only slightly higher than the results in Lindberg (2006). The choice of functional form has accordingly a substantial influence on the calculated marginal
cost but is somewhat arbitrary.
References


